Implementing the Best Practices for California Voter Guides

Making Information for Voters Easy to Understand

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And partners

- Shasta County
- Santa Cruz County
- Orange County
- League of Women Voters

Workshop J at FOCE 2016 February 26, 2016



About this project

- Builds on research in 2013-2014
- Puts Best Practices Manual into action
- Collaboration with 3 California counties
- Continued usability testing and
- Sharing with all California election offices to promote best practices in the 2016 election and beyond

Resources for creating voter guides



Design guide: notes on layout and organization of content

Templates for voter guide pages (Word)

Illustrations and icons in three formats for print, web, posters

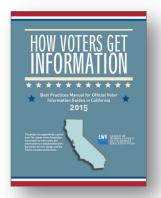
Election materials color palette. A variety of coordinated colors, meeting accessibility contrast guidelines

Clearview ADA font and how to get the discount for election offices

Samples materials from around the state

Q&A from workshops like this one

Resources

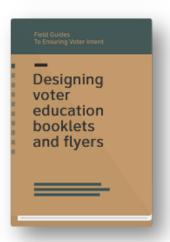


How voters get information: Best practices manual for official voter information guides in California

Available from

https://cavotes.org/download-best-practices-manual

Webinars: http://civicd.link/BPRwebinars



Field Guides to Ensuring Voter Intent
Design guidelines for election officials, based on solid
research and best practices

Available from

http://civicdesign.org/fieldguides/

Continued usability testing



A non-traditional voter helping with the usability testing at the mall.

- 98 participants in 3 counties
- Partnered with election offices to conduct sessions
- Content based on 2014
 General Elections
- Focused on
 - New or infrequent voters
 - Language access
 - Difficult voter information

Focused on constraints

Legal

Present the information as required by law

Fiscal

 Aim to not increase the number of pages in the Voter packet.

Usable for voters

 Let voters express their intentions easily and quickly.

Usable for election offices

- Use familiar tools to create documents
- Use free graphics from prototypes
- Use free or low cost fonts (Clearview ADA)

5 Big Tips

Create landmarks

Make instructions visual

Keep the design uncluttered

Present languages consistently

Help voters understand measures

Create landmarks

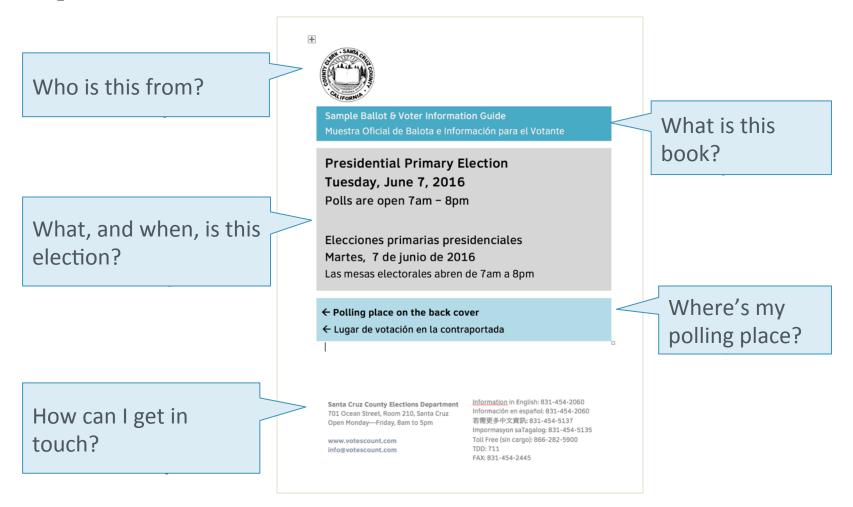
Help voters find their way (even in small books)

Best Practices

Include features to guide the voter

- Help readers find their way: Provide a roadmap through the whole book and on each page.
- Show readers where they are: Use headings on each page and within content.
- Use page numbers: Help readers jump to the right page quickly
- Include overview and details. Make it easy to get the main point quickly.
- Answer voters' questions

The cover sets the stage with the quick "bite" of information



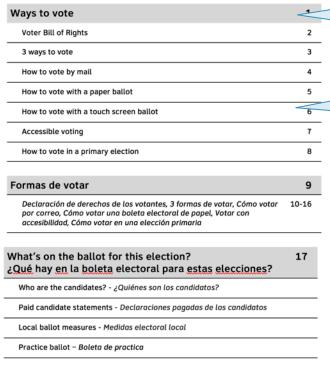
The Table of Contents helps voters find their way

What will this help me do?

"Guide" is a generic term, but you can use "Booklet" or "Pamphlet"

What languages are available (and what information is in my language)?

What's in this guide? ¿Qué hay en esta guía?



Where do I start (to answer my questions)?

What's inside?

3 (or 2, or 4) ways to vote – a summary of the options for voting

Different top of page signals a new kind of information

Images attract and act as bullets

3 ways to vote



Vote by mail

Request a vote-by-mail ballot by October 28.

Return it by mail, deliver it to the Registrar of Voters office, or drop it off at any polling place on Election Day.

Vote-by-mail ballots must be postmarked or delivered to a polling place by **November 4.**

For more details, see page 7.



Vote early in person

You may vote early at two locations
October 6 to November 3

Santa Cruz County Elections Department

701 Ocean St., Room 210 Monday – Friday, 8am to 5pm

Watsonville City Clerk's Office

275 Main St., 4th Floor (6th floor of the parking garage) Monday – Thursday, 8am to 5pm

Both locations will also be open Saturday and Sunday, November 1-2, 9am to 5pm



Vote at the polls in person

Polls are open on Election Day: November 4, from 7am to 8pm

The location of your polling place is printed on the back cover of this guide.

Or, you can look up your polling place:

- · On the web: www.votescount.com
- . Call the Registrar of Voters' office at 831-454-2060

For more details, see page 9 and 11.

Hmm. There are different ways to vote?

What do I need to know about my choices?

How do I learn more?



What's on the ballot shows contents and division of information

This is what I need to know!

> Use an image of your cover here!

And here's what I'm voting for

> Personalize the list by ballot type

What's on the ballot for this election?

General Election - November 4, 2014

Cierta información en esta sección está disponible en español

You will receive two voter information guides for this election with information about your ballot.



Santa Cruz County Guide (this guide)

Local and county races and measures are on the following pages in this guide

Offices

Santa Cruz County United States Representative Member of the State Assembly Associate Justice, Supreme Court Associate Justice, Court of Appeal Superintendent of Public Instruction

Santa Cruz City School District Governing Board Member

Santa Cruz Port District Commissioner

Measures

Santa Cruz County K. Cannabis Business Tax



California State Guide

U.S. national races, state races, and state propositions are in the guide from the state

Offices Governor

Lieutenant Governor Secretary of State State Treasurer State Controller Attorney General Insurance Commissioner Superintendent of Public Instruction State Board of Equalization

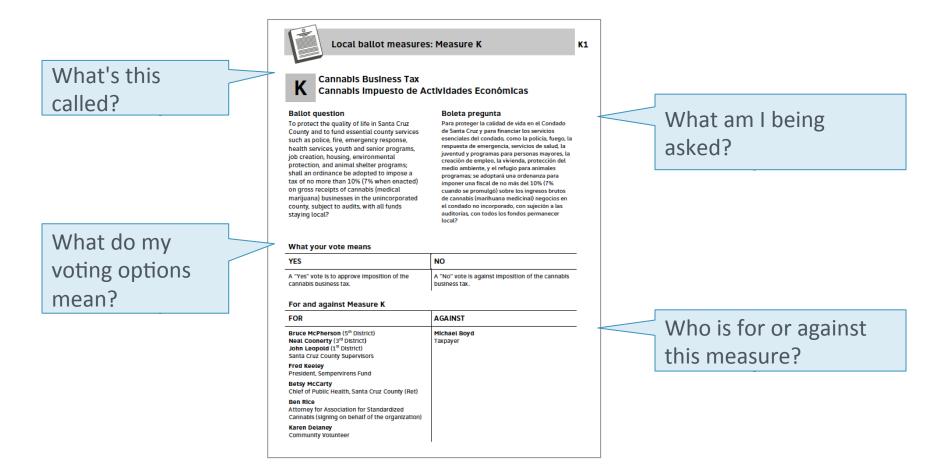
State Propositions

- 1. Water Bond, Funding for Water Quality, Supply, Treatment, and Storage Projects
- 2. State Budget. Budget Stabilization
- 45. Healthcare Insurance. Rate Changes
- 46. Drug and Alcohol Testing of Doctors, Medical Negligence Lawsuits
- 47. Criminal Sentences, Misdemeanor Penalties
- 48. Indian Gaming Compacts

Aha! That's why there are two guides



A clear start for each measure makes a clear division



We will talk more about measures later

Make information visual helpful ways

Layout, illustrations, and icons to enhance text content

Best Practices

Use visual information to

- Show the big steps in instructions. Provide a accurate instructional illustrations.
- Identify communication types: Signal web, phone, and so on with images
- Use color sparinly: Call attention, identify languages, type of voter, or election year

Use visuals to support instructions

General Election Tuesday, November 4, 2014

Vote-by-mail voter instructions

Thank you for being a voter.

Your vote-by-mail ballot is enclosed. This booklet contains information about how to vote by mail. Return your ballot so that we receive it, or it is postmarked, by 8pm on Election Day. Don't forget to put 49¢ postage on the envelope.

If you have questions, please contact us, so we can help make your voting experience a positive

How to vote by mail

1. Mark your ballot

- · Connect the arrow to mark your choice.
- · If you make a mistake, you can get another one.
- Exchange it for a new ballot at the Shasta County Elections Office.

2. Sign and seal your envelope

- · Follow the instructions on the envelope.
- · Don't forget to sign and print your name.

3. Return your ballot

. Mail your ballot, so that it is postmarked by Election Day, November 4. Put 49¢ postage on the envelope.

Or, to save postage, you can:

- . Deliver your ballot to the Shasta County Election Office during business hours until 8pm on Election Day (see address below).
- . Drop off your ballot at one of the 4 official ballot drop boxes, any time until 8pm on Election Day (see page 2).
- On Election Day, take your ballot to any Shasta County polling site (see page 3).







- PO Box 9908802, Redding, CA 96099-0880
- 🖾 1643 Market Street, Redding, CA 96001 Open 8am to 5pm, Mon-Fri
- www.elections.co.shasta.ca.us
- 530-225-5730 or 1-888-VOTE (8683)











Llike words!

Numbers show the steps. Bullets are like checklists.

I like images!



Images help voters recognize things and places

How return your ballot at a drop box You can return your ballot using one of the 4 official ballot drop boxes. No postage is required. They are available 24 hours a day until 8pm on Election Day. **Drop box locations Shasta County Elections Office** 1643 Market St, Redding Look under the green awning at the south end of the Market Street Promenade **Redding City Hall** 777 Cypress Avenue, Redding Look in front of the building, next to the Utility Payment **Anderson City Hall** 1887 Howard Street, Anderson Look in front of the building Shasta Lake **Community Center** 1525 Median, Shasta Lake Look next to the main entrance General Election • Shasta County • Tuesday, November 4, 2014

Name and

Recognizable

landmarks also

show the exact

location of the

dropbox

address

How to...

Simplified map

Show options with layout and words

Do you want to vote for President on June 7, 2016?

All voters can vote in a primary election.

Voting for President depends on the party you are registered with.

If you are registered with a political party:

You can vote for a candidate running for President in that party.

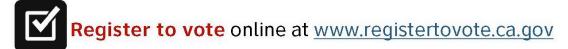
If you registered with no party preference, you can vote in the Presidential primary for the following parties:

- Democratic
- American Independent
- Libertarian

You can select the party ballot at your polling place. If you vote by mail, you were sent a postcard to select a party ballot. If you registered with no party preference and want to vote in the Presidential primary for one of the following political parties:

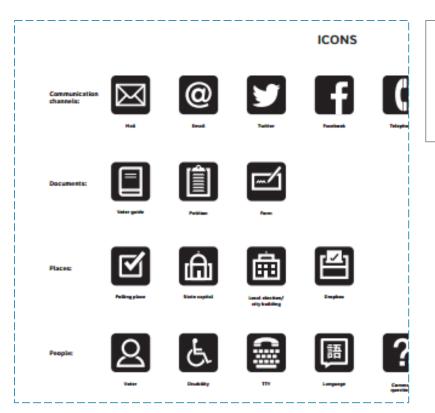
- Republican
- Green
- Peace & Freedom

You must re-register to vote with that party by **May 23, 2016.**



Santa Cruz County Elections Department = 831-454-2060 = www.votescount.com = info@votescount.com

Icons identify types of information



On the web at www.sos.ca.gov
By phone at (800) 345-VOTE (8683)
By email at elections@sos.ca.gov

Format	For
.jpg	Printed document
.png	Web and screens
.tif	Large posters and banners

http://civicdesign.org/resources-for-creating-voter-guides/

Use color sparingly and consistently

Election materials color palette (for use in all print and digital applications)

3:1 contrast ratio (Use for large text: titles, headings, and banners — in color on white, or white text on solid color background)

#b28e2f R178 G142 B47	#43a0b2 R67 G160 B178	#d7616f R215 G97 B111	#00a59c R0 G165 B156	#b083a7 R176 G131 B167	#3f98d3 R63 G152 B211	#d87d2e R216 G125 B46	#849b5d R132 G155 B93	#949494 R148 G148 B148
#b28e2f	#43a0b2	#d7616f	#00a59c	#b083a7	#3f98d3	#d87d2e	#849b5d	#949494
R178	R67	R215	R0	R176	R63	R216	R132	R148
G142	G160	G97	G165	G131	G152	G125	G155	G148
B47	B178	B111	B156	B167	B211	B46	B93	B148

7:1 contrast ratio (Use for any size text — in color on white, or white text on solid color background)

		,						
#6e5723	#27606b	#a72534	#00645f	#744c6e	#275d81	#824d20	#515f39	#595959
R110	R39	R167	R0	R116	R39	R130	R81	R89
G87	G96	G37	G100	G76	G93	G77	G95	G89
B35	B107	B52	B95	B110	B129	B32	B57	B89
#6e5723	#27606b	#a72534	#00645f	#744c6e	#275d81	#824d20	#515f39	#595959
R110	R39	R167	R0	R116	R39	R130	R81	R89
G87	G96	G37	G100	G76	G93	G77	G95	G89
B35	B107	B52	B95	B110	B129	B32	B57	B89

15:1 contrast ratio (Use for background behind any size text to ensure text is easy to read — black text on solid-colored background)

R236 R208 R245 R191 R235 R207 R245 R224 G227 G231 G215 G232 G224 G229 G222 G230	
R236 R208 R245 R191 R235 R207 R245 R224 G227 G231 G215 G232 G224 G229 G222 G230	
G227 G231 G215 G232 G224 G229 G230	#dadada
	R218
	G218
B203 B236 B219 B230 B233 B244 B203 B214	B218

Meets WCAG 2.0 contrast guidelines

Uses of color for identification

For type of voter or voting option

General Election Tuesday, November 4, 2014

All Mail precinct voter instructions

General Election
Tuesday, November 4, 2014

Vote-by-mail voter instructions

General Election
Tuesday, November 4, 2014
Polls are open from 7am to 8pm

Instructions for voting in person

For language

Voter Information Pamphlet & Sample Ballot

Consolidated Statewide Direct Primary Election 🖈 City and County of San Francisco



Keep the design uncluttered

Best Practices

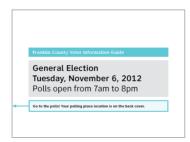
Write in plain language

- The right information: Just what voters need to take the next step
- As short as possible: Edit rigorously.
 - 1 word, not 2
 - Short sentences
 - Short paragraphs
- Organized: Use headings and white space to make the structure clear

Use design for understanding

- Layout communicates content:
 Reflect type of information in the layout
- Make text easy to read:
 - Large enough
 - Sans serif font
 - Upper and lower case
- Use color to support meaning:

Write in bites, snacks and meals





Bite: Shortest possible information

Snack: Summary, with enough information for an experienced voters



How to vote by mail

You can vote by mail before Election Day

To vote by mail, you have to request a ballot. Then you can mark the ballot and send it back or drop it off at any polling place.

How to get your vote-by-mail ballot

You can request a vote-by-mail ballot starting on October 7. You must request a vote-by-mail ballot by **October 29**.

Apply by doing one of the following:

- . Tear off and mail back the application on the back cover page of this booklet.
- · Visit www.franklinvotes.org and submit a request.
- · Send a letter signed by the voter that includes your address and where to send the vote-by-mail ballot:

Registrar-Recorder/County Clerk 4321 Franklin Avenue, Franklin, CA 99999

After you apply to vote by mail, you will receive your ballot within ten business days.

How to return your vote-by-mail ballot

Place your ballot in the official envelope, following the instructions on the vote-by-mail packet.

Meal: Full details or instructions

Explaining Primaries in California

Three columns show three types of primaries

Lists of offices can be customized to each ballot

How to vote in a primary election

All voters can vote in the primary election.

A primary election in June chooses the candidates who will run in the General Election in November. You may see three different types of primaries on your ballot.

The way each primary works depends on the office.







California Top -Two Primary Nominated by voters



County or Local Offices Non-partisan Primary

Who can vote in each type of primary election?

Only voters who registered in
the same political party as the
candidate can vote for these
offices.

Some parties allow voters who registered with no party preference to vote in their primary.

All voters can vote for any candidate running for these offices.

All voters can vote for any candidate running for these offices.

Which offices are in each type of primary?

	, ,	
The candidates' party always appears on the ballot	The candidates' party preference (or "None") always appears on the ballot.	The candidates' party preference never appears on the ballot
U.S. President Parties also nominate candidates for County Central Committees and County Councils	U.S. Representative U.S. Senator Governor and Lt. Governor State Senator State Assembly Member Other state offices including Treasurer, Secretary of State,	County Supervisor Other county offices including Sheriff, County Clerk, Recorder - Assessor Municipal Offices School Districts Superior Court Judges
	Attorney General	State Superintendent of Public

What is the result of each type of primary election?

The winner of each party's Presidential primary will help select who will represent that
political party in the General Election

The top two candidates with the most votes move on to the General Election.

They may have the same party preference.

Candidates who receive 50% plus 1 vote are elected.

Or, if no candidate wins, the two candidates with the most votes move on to the General Election.

On June 8, 2010, California voters approved the Top -Two Open Primary Act (Proposition 14). See www.sos.ca.gov/elections/primary -elections-california/ for more information.

Who is eligible?

Who can vote in each primary?

Which offices are in each type of primary?

Who wins? What's the result?



Make the important words stand out

- The right to vote if you are a registered voter. You are eligible to vote if you are:
 - a U.S. citizen living in California
 - at least 18 years old

- · registered where you currently live
- not in prison or on parole for a felony
- The right to vote if you are a registered voter even if your name is not on the list.
 You will vote using a provisional ballot. Your vote will be counted if election officials determine that you are eligible to vote.
- 3. The right to vote if you are still in line when the polls close.
- 4. The right to cast a secret ballot without anyone bothering you or telling you how to vote.
- 5. The right to get a new ballot if you have made a mistake, if you have not already cast your ballot. You can:
 - Ask an elections official at a polling place for a new ballot; or
 - Exchange your vote-by-mail ballot for a new one at an elections office, or at your polling place; or
 - Vote using a provisional ballot, if you do not have your original vote-by-mail ballot.

Help voters understand measures

Help voters read measures



Local ballot measures: Measure K

K1



Cannabls Business Tax Cannabls Impuesto de Actividades Económicas

Ballot question

To protect the quality of life in Santa Cruz County and to fund essential county services such as police, fire, emergency response, health services, youth and senior programs, job creation, housing, environmental protection, and animal shelter programs; shall an ordinance be adopted to impose a tax of no more than 10% (7% when enacted) on gross receipts of cannabis (medical marijuana) businesses in the unincorporated county, subject to audits, with all funds staying local?

Boleta pregunta

Para proteger la calidad de vida en el Condado de Santa Cruz y para financiar los servicios esenciales del condado, como la policia, fuego, la respuesta de emergencia, servicios de salud, la juventud y programas para personas mayores, la creación de empleo, la vivienda, protección del medio ambiente, y el refugio para animales programas; se adoptará una ordenanza para imponer una fiscal de no más del 10% (7% cuando se promulgó) sobre los ingresos brutos de cannabis (marihuana medicinal) negocios en el condado no incorporado, con sujeción a las auditorias, con todos los fondos permanecer local?

What your vote means

YES	NO
A "Yes" vote is to approve imposition of the cannabis business tax.	A "No" vote is against imposition of the cannabis business tax.

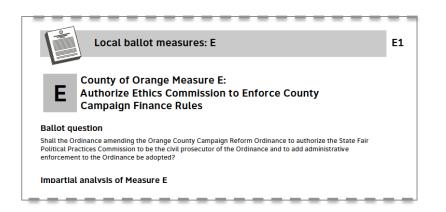
For and against Measure K

FOR	AGAINST
Bruce McPherson (5 th District) Neal Coonerty (3 th District) John Leopold (1 th District) Santa Cruz County Supervisors	Michael Boyd Taxpayer
Fred Keeley President, Sempervirens Fund	
Betsy McCarty Chief of Public Health, Santa Cruz County (Ret)	
Ben Rice Attorney for Association for Standardized Cannabis (signing on behalf of the organization)	
Karen Delaney Community Volunteer	

Voters said that they "always read" this page even though it's a newly designed page.

It's just enough information for them to get started, and have some context for the pages that follow.

Start with the ballot question



Show voters what they will be asked on the ballot, first.



If you translate only the ballot question, include the translation on the first page

Order of the elements

"What am I deciding?"

"Why are we deciding this, and what does it mean?"

"What do the two sides say about it?"

"What's the real text?"

Recommended order

- Overview:

 Ballot title and question
 What your vote means
 List of who is for/against
- 2. Impartial Analysis
- 3. Financial Impact
- 4. Arguments
- 5. Replies
- 6. Full text

Use page numbers

Voters use page numbers, even in small booklets!

The problem:

Consecutive page numbers can be difficult if you build ballot styles by assembling individual pages.

The solution

Use "chapter numbering" for Measures



Present languages consistently

Make it easy to figure out where in-language information is available

Make it easy to find each language

- Be consistent. Set up a pattern and stick with it.
- Choose a pattern that works for the requirements in your county.

Options for languages

- Separate books
 - When there are more than two languages, or the booklets are large
- Separate sections
 - With the sample ballot in the middle
 - Bilingual back cover fors
- Same page
 - Left/right or top/bottom
- Facing pages
 - English on the right, translation on the left

Partial language support is the most difficult layout

What's in this quide? ¿Qué hay en esta quía? Ways to vote 1 Voter Bill of Rights 3 ways to vote 3 How to vote by mail 5 How to vote with a paper ballot How to vote with a touch screen ballot 6 Accessible voting 7 How to vote in a primary election 8 Formas de votar 9 Declaración de derechos de los votantes, 3 formas de votar, Cómo votar por correo, Cómo votar una boleta electoral de papel, Votar con accesibilidad, Cómo votar en una elección primaria What's on the ballot for this election? 17 ¿Qué hay en la boleta electoral para estas elecciones? Who are the candidates? - ¿Quiénes son los candidatos?

Paid candidate statements - Declaraciones pagadas de los candidatos

Local ballot measures - Medidas electoral local

Practice ballot - Boleta de practica

Santa Cruz translates

Voter information (8 pages)

But then...

- Ballot questions (provided at polling place)
- Required ballot/candidate information
- Candidate statements as supplied by candidates

"Ways to vote" pages can be an "anytime" pamphlet

Possible pages in the booklet

Cover and TOC

California Voter Bill of Rights

3 ways to vote in <this> County

How to vote early

How to vote by mail

How to vote at the polls

How to vote by electronic ballot

Accessible voting

Language assistance

Check your voter registration status

It can be useful as part of your community outreach for new voters:

- Give to voters when they register
- Hand out to people about to be eligible (because of age, citizenship status).
- Provide official (accurate) information.
- Expand on the basic voter rights with accurate information for your county.
- Make an attractive cover that welcomes new voters, and lists the information included

Extra innings

Recommendations vs. election code

Recommendations vs. Election Code

Is it	Or	Solution
Voter Guide	Voter Information Pamphlet and Sample Ballot	Official title on the cover, but refer to the "Guide" or "Pamphlet" for short
Practice Ballot	Sample Ballot	Use the title "Sample Ballot" but add a sentence in the margin that suggests how to use it
Reply to the Argument	Rebuttal to the Argument	Reply Rebuttal to the Argument
Yes/No explainations on first page	Only in the context of the Impartial Analysis	Copy the text, but leave it in the analysis text. Ask counsel to write this explanation, if it's not already available.
Use a signature to show you are "real"	Or is that campaigning?	Ethics guidance says that you should not use your signature if you are an elected Clerk/ROV

Follow the law, but add plain language to help voters. Then, lets get the Code changed, when we can.



Thanks!

Thanks to

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- Irvine Foundation and the Future of California Elections
- League of Women Voters of California Education
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- Shasta, Santa Cruz and Orange Counties
- Our colleagues at Oxide Design

And you!

 For spending time learning about how to improve your Voter Guide.

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